

# **Report on Tranche Condition D (i)**

## **Utilization of Conditional Grants in Accordance with Agreed Eligibility Criteria**



**District Government Larkana**

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## **Introduction to Larkana.**

Larkana District a very ancient and political dominated city of Sindh derives its name from its head quarters town, Larkana. The ancient name of Larkana was “Chandka Pargaba“ which was called after the name of most influential tribe of the area – Chandios. When Larik took over from Chandios, the name Chandka was renamed, as Larkana.

Larkana was made district in 1901 and it became Divisional Head Quarter in 1988. It lies between 27 Degree to 33 Degree North latitude and 68 – 160 Degree east longitudes on the western bank of River Indus. Shikarpur and Jacobabad Districts, in the South by District Dadu, in the East by River Indus and Khairpur District and in the west by Shahdadt @ Kambar District, surround it in the north. District Larkana is scattered at an area of 1948 Sq. KM. (4,73,365 acres)

After inception of Local Government system on 14.08.2001, Larkana Division was abolished. On 13.12.2004, a new District Kamber was carved out of existing district Larkana. The new district consisted of four Talukas Larkana, Ratodero, Dokri and Bakrani and is further divided into 44 Union Councils. District Nazim is the Head of District and manages the affairs of the district.

Since prior to partition, Larkana was styled as “The Garden of Sindh”. It was one of the most important and rich markets of Sindh. In those old days, there was a Sindhi proverb the interpretation of which is “ you can never visit Larkana without having money in pocket.”

Larkana has the privilege of being the one of the oldest civilizations of the world. The scientific and technological advancement of people of the area was un paralleled, as evident from world famous Indus Civilization, found in historical site in the name of Moen jo Daro.

Main tribes/ castes are Bhutos, Soomros, Abbassis, Abros, Shaikhs, Bughios, Unars, Khuhros, Israns, Mughheris, Rinds, Jatois, Lariks, Chandios, and Sangis etc. Main languages spoken are Sindhi, Balochi, Brauhvi, Siraiki and Urdu Climate is Maximum 52 C in summer and 11 C in winter.

Historical site            Moen jo Daro

Major Forest            Bahaman

Density                    256 souls/km

## Economy.

Economy of the district Larkana is agro- bases. Rice, Wheat and Sugarcane are major crops and Guavas (Am rood) is the major fruit being exported to other provinces as well to Middle East countries. Apart from this, oil seeds are also cultivated in the district. No major industry except Naudero Sugar Mill is located in the district. The Sugar Mill was operational during November to February. Besides several Rice Sheller's are scattered across the district operational during season of Paddy cultivation. Approximate 70 % labor force is engaged in Agriculture. Dadu and Rice canals are the main source of water flowing parallel with each other and are major source of agricultural.

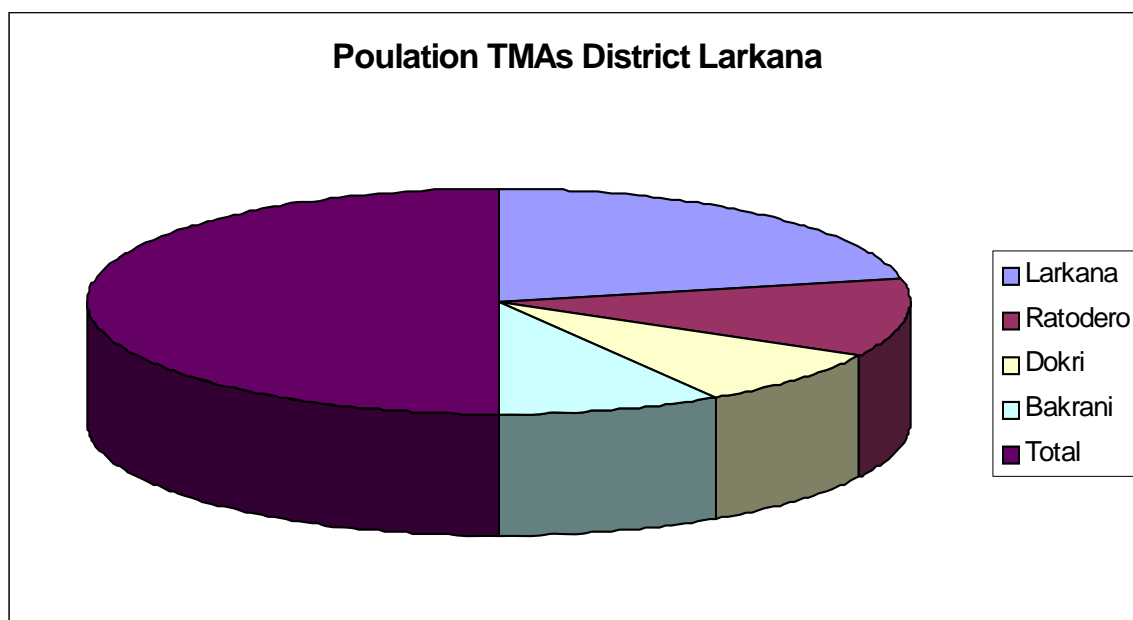
## Demography

The population of district Larkana as per census 1998 was 1,006,998 in habitants with growth rate 3.14. Above 70 % of the population lives in rural areas.

46.6 % is below 15 years, 17.57 % is below 05 years including 3.54 % infants (01 year age).

The male / Female ratio is 51.56 % and 48.44 % respectively. Out of total female population 45.5 % is in reproductive age (15- 14 years). Among the females in the reproductive age 75.4 % are married. The projected population up to February 2006 is estimated 1.317 million in habitants. Taluka wise estimated population is as under:

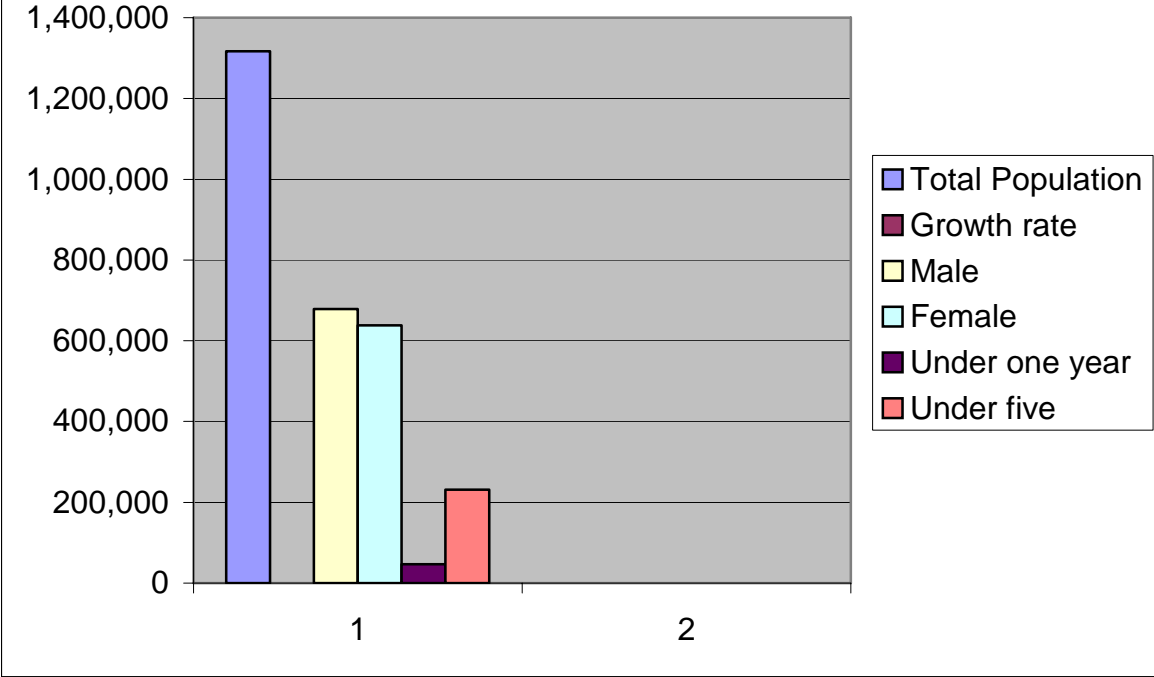
| S. #         | Name of Taluka | Projected Population 2006 |
|--------------|----------------|---------------------------|
| 1            | Larkana        | 567,543                   |
| 2            | Ratodero       | 301,430                   |
| 3            | Dokri          | 216,650                   |
| 4            | Bakrani        | 231,249                   |
| <b>Total</b> |                | <b>1,316,872</b>          |



**Demographic variables.**

| S. # | Variable         | Population estimated<br>Up to February, 2006 | Percentage |
|------|------------------|--|------------|
| 1    | Total Population | 1,316,872                                    |            |
| 2    | Growth rate      |  | 3.14       |
| 3    | Male             | 678,979                                      | 51.56      |
| 4    | Female           | 637,893                                      | 48.44      |
| 5    | Under one year   | 46,617                                       | 3.54       |
| 6    | Under five       | 231,374                                      | 17.57      |

### District Demography



**Sindh Devolved Social Services Programme District Larkana and  
Establishment of Local Support Unit.**

MOU along with Guidelines etc were delivered to the District Nazim Larkana, who signed the Memorandum of Understanding in July 2004. Mr. Khursheed Ahmed Junejo, the then District Nazim signed the MOU. Council Committees were formed in the year 2002 and 2006. Resolutions are attached.

In the light of Sindh Local Government Ordinance 2001, the District Government, Talukas Government and Union Council with the Nazim's as Head of each respective set up from District to Union Council was initiated.

To strengthening the capacity of different above said organs within the District, SDSSP has established the Local Support Unit (LSU) with important task to liaison, coordinate and facilitate the District Government in the implementation of SDSSP Programme and help them in planning and all other Sector activities. The Local Support Unit was established in January 2006 by posting Consultant Finance and Governance in the first instant and later on Programme Assistant was also appointed to strengthen the LSU office at Larkana.

Consequently on the establishment of Local Support Unit, the District Nazim Mr. Mohammad Bux Arijio, District Coordination Officer the then Mr. Larik and the focal Person Mr. Mir Aijaz Ali Talpur, jointly allocated a small office in the Finance and Planning wing to LSU.

LSU with the close coordination with District Government, Sector Executive District Officers and Four TMAs, and their support and interest in SDSSP, the task assigned to LSU were accomplished in sectoral planning and other activities.

**SDSSP in 2004-05.**

After signing of the MoU, SDSSP activities were initiated in the District and an amount of Rs. 45.361 were released. The Education and Health Sector prepared Annual Sector Plan with coordination and help of Programme Support Unit (PSU) SDSSP. District Government allocated the following funds to both the Sectors as under:

| <b>SDSSP Allocation for<br/>Education</b> | <b>SDSSP Allocation for<br/>Health</b> | <b>Total SDSSP Allocations<br/>FY - 2005</b> |
|---|--|--|
| 27.361 Million                            | 18.00 Million                          | 45.361 Million                               |

It is to mention that the District Government, with the independent consultation of District Nazim etc allocated the funds to each Sector, keeping in analyzing their needs with the consultation of stakeholders.

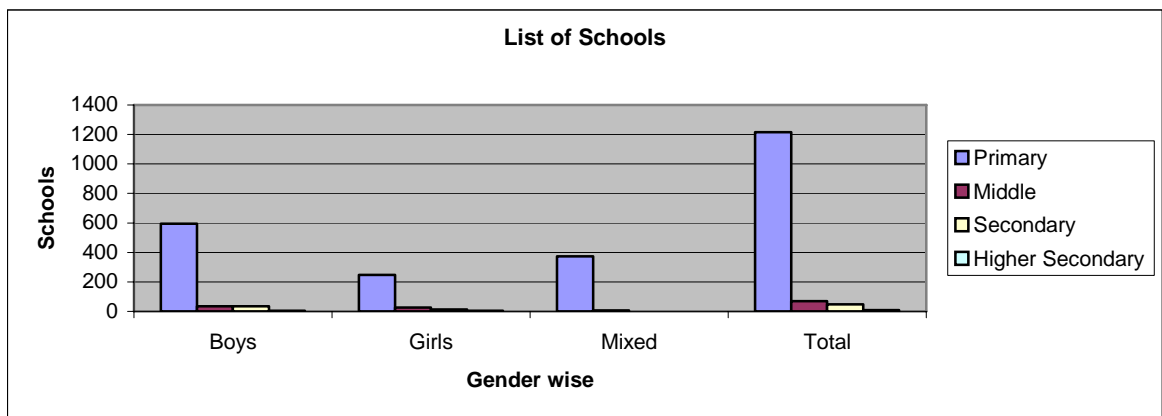
## Education Sector

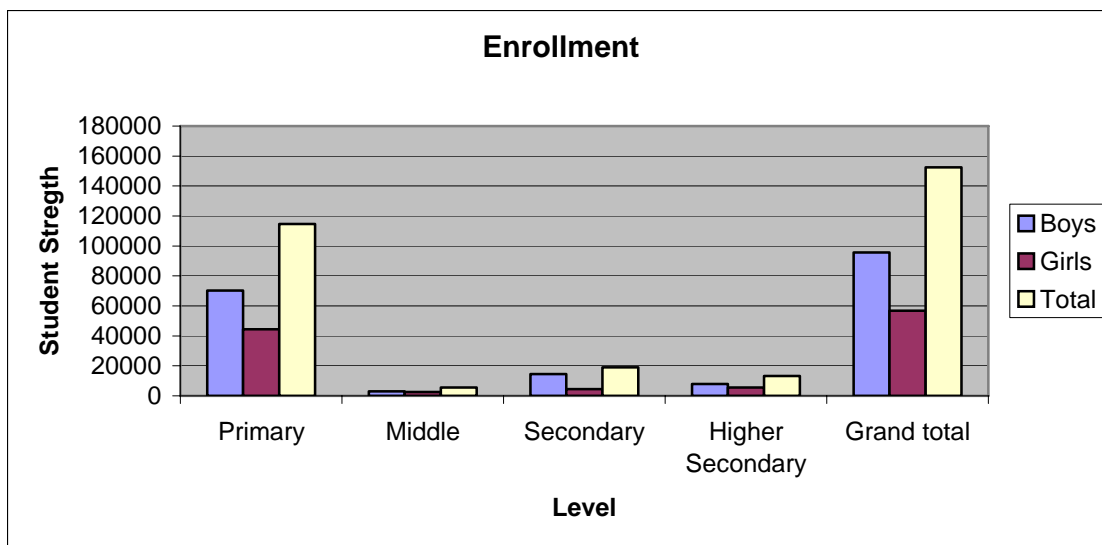
### Introduction.

All the schools except primary managed schools are managed by the District Government through Sector In charge Executive District Officer, Education with his team of District/ Taluka / Tehsil level officers as enunciated in the chart detailed above. Details of the Schools and enrolment are as under:

**Table 02**

| Level            | No. Of Schools. |       |       |       | Enrollment |       |        |
|------------------|-----------------|-------|-------|-------|------------|-------|--------|
|                  |                 |       |       |       |            |       |        |
|                  | Boys            | Girls | Mixed | Total | Boys       | Girls | Total  |
| Primary          | 594             | 248   | 373   | 1215  | 70163      | 44464 | 114627 |
| Middle           | 35              | 27    | 7     | 69    | 2958       | 2500  | 5458   |
| Secondary        | 35              | 12    | 1     | 48    | 14624      | 4459  | 19083  |
| Higher Secondary | 4               | 4     | 0     | 8     | 7812       | 5455  | 13267  |
| Grand total      | 668             | 291   | 381   | 1340  | 95557      | 56878 | 152435 |





In all there are 1340 schools, 1215 primary, 69 middle, 48 secondary and 8 higher secondary in the District, where in Schools % boys, girls, mixed in primary is 48, 20, 30, middle level is 51,39,10, secondary level is 73,25,2 and higher secondary is 50,50.

Whereas Enrolment in Primary is 61 % boys and 46 % girls, Secondary 77: 23 and higher is 59: 41 respectively. However total enrolment ratio is 62 : 38 between boys and girls.

From the above the gender ratio in primary and higher is not so bad, however at secondary level it is alarming.

### **Development Strategy**

Allocation during the year 2005-06 under ADP was Rs.33.223, against which Rs.33.150 were actually incurred. Details of the ADP allocations are as under:

| S. # | Name of Scheme                                | ADP Allocation |
|------|---|----------------|
| 1    | Shelter less Primary Schools                  | 9.901          |
| 2    | Rehabilitation of Existing elementary Schools | 2.560          |
| 3    | Addition of class rooms Elementary schools    | 5.901          |
| 4    | Addition of Class Rooms Secondary             | 7.415          |
| 5    | Integrated Rehabilitation Secondary           | 6.073          |
| 6    | Rehabilitation of Technical Education         | 1.373          |

AS detailed in Situation Analysis report (ASP FY 2005-06) number of shelter schools are 298, without drinking water 1553, without toilets 1492, without boundary wall 1686, without electricity 1924 and closed Primary schools. The situation is very alarming. However District Government is very much keen to improve the above condition within its financial allocations.

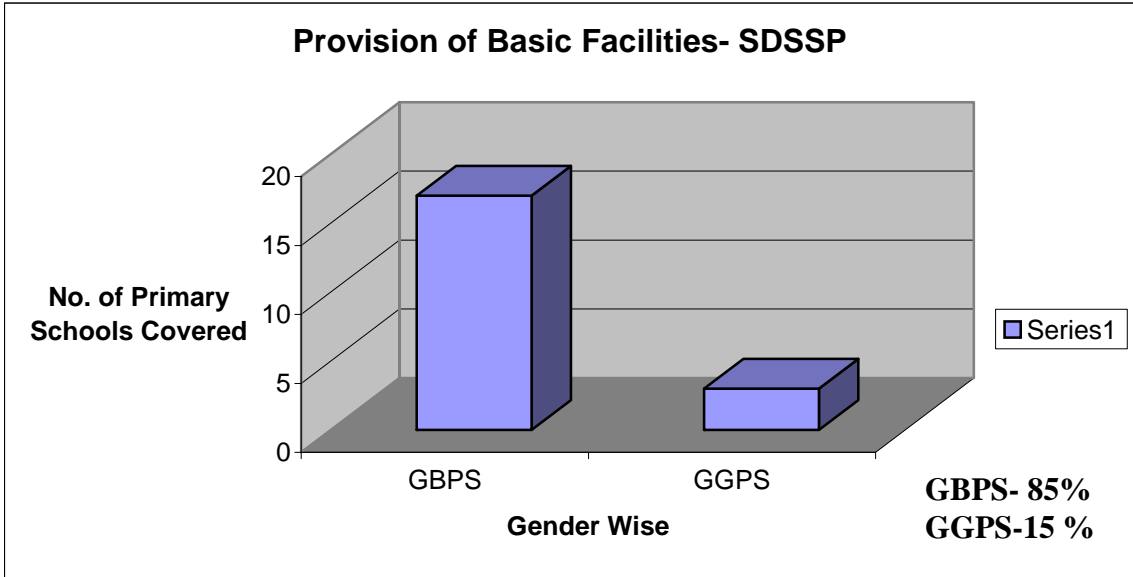
### **Sindh Devolved Social Services Programme Schemes 2004-05**

The objective of Sindh Devolved Social Services Programme is aimed to further Devolve Social Services to Local Governments, improve social sector financing, improve participation, linkages, and public accountability, rationalize services and set standards, and encourage Public Private Partnership in Social Sectors.

SDSSP allocated 45.361 to District Government out of which Rs.27.361 (60 %) were earmarked for Education Sector. Following Seven schemes were prepared:

| <b><u>Name of Scheme</u></b>                 | <b><u>Units</u></b> | <b><u>Cost</u></b> |
|--|---------------------|--------------------|
| 1. Building for shelter less Primary schools | 15                  | 11.250             |
| 2. Provision of basic facilities             | 20                  | 5.00               |
| 3. Addition of class rooms                   | 08                  | 4.750              |
| 4. Provision of Science Laboratories         | 02                  | 3.00               |
| 5. Hiring of Teaching staff                  | 100                 | 2.00               |
| 6. Teachers Training                         |                     | 0.500              |
| 7. Incentives to Teachers *                  |                     | 0.500              |
| Total  |                     | <b>27.00</b>       |





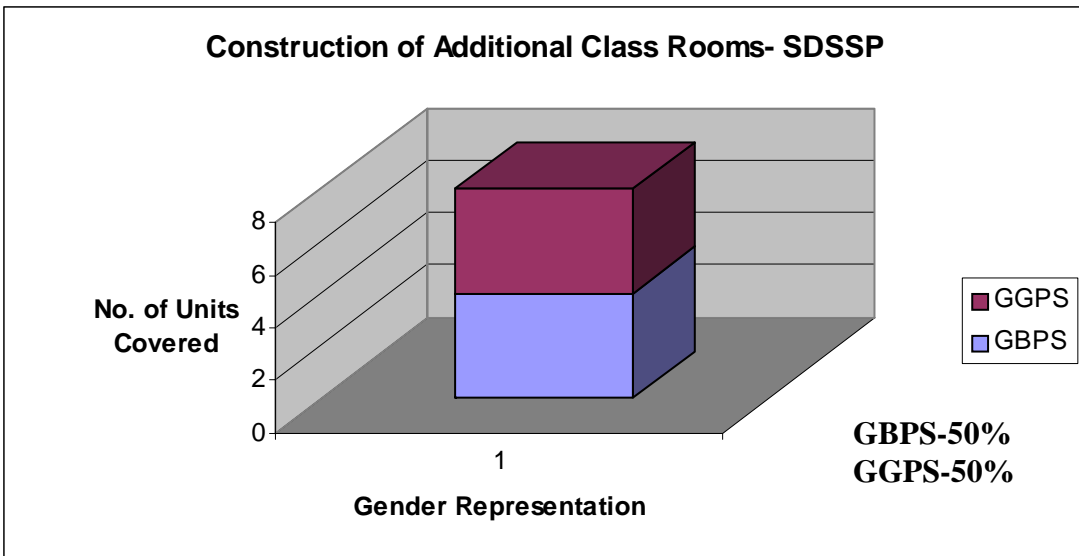
**Addition of Class Rooms**

**08**

**4.750**

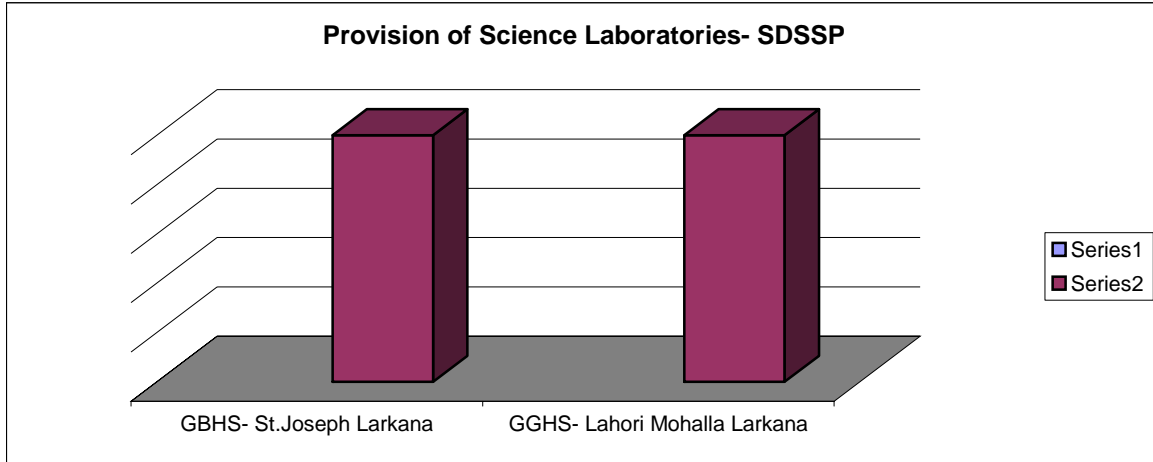
Scheme consist 08 units, 04 units for Larkana,02 units for Ratodero, 02 units for Bakrani Dokri Talukas.

An amount of Rs.3.932 million (87 %) out of Rs.4.500 million for construction of this scheme has been incurred up to July 2006. Expected date for completion is October 2006. Rs.250, 000/- have been earmarked for Revenue component which is yet to be incurred.



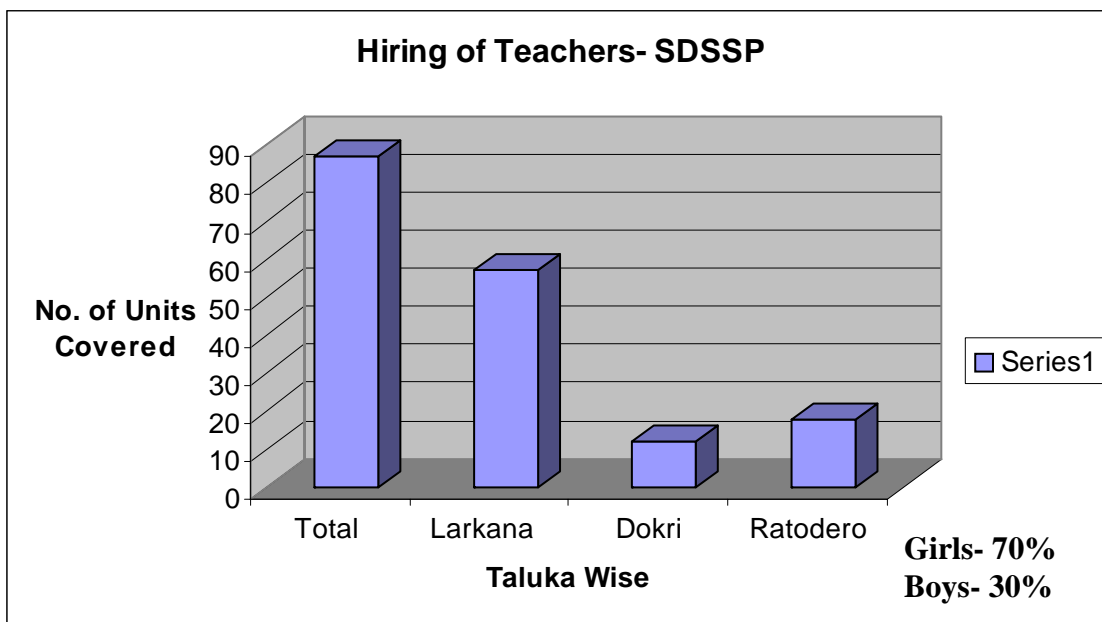
**4. Provision of Science Laboratories 02 3.00**

Under this scheme two units of Larkana city have been selected. Rs.2.574 were earmarked for Construction (Capital) out of which Rs.2.546 million (99 %) have been incurred. However expected completion has been fixed last week of August 2006



**5. Hiring of Teaching Staff 100 2.00**

Under this scheme 87 schools have been selected. As per statement of Education department, the teachers will be appointed against the vacant posts of teachers, and criteria as enunciated in minutes of meeting dated 21<sup>st</sup> June 2006 at RSU, Karachi has to be complied with. No expenditure under this head has been made so far. However 61 primary schools for girls (70.11 %) have been selected out of 87 schools.



## 6. Teachers' Training

0.500

Under this head no actual expenditure under this scheme has been incurred till July 2006.

From above units of the 04 schemes i.e. I) construction of shelter less schools 07 units have been selected for Girls Primary schools (46.6 %) out of 15 units, ii) addition of class rooms to existing schools, 03 girls primary schools out of 8 schools (37.5 %), iii) provision of basic facilities 02 schools for girls out of 20 units/ schools (10 %), and iv) provision of science laboratories, 01 school each for girls and boys have been selected under this scheme.

High priority has been given to the hiring of teachers for Girls Primary schools, wherein 70.11 % schools i.e. 61 Girls primary schools have been earmarked for hiring of staff to improve the quality of girls primary schools of District Larkana.

Further in the schemes "construction of Addl. Classrooms and "lacking facilities", priority would have been given to the girls primary schools. Instead ratio of Girls primary schools is 37.5% and 10 % only respectively. Executive District Officer, Education Larkana may be advised to give priority while selecting schemes to the Girls schools with the consultation of respective council committees.

### **SDSSP Schemes 2005-06 Education Sector**

The education Department submitted its 1<sup>st</sup> Draft of Annual Sector Plan. This was the first of plan prepared by District Government after set up of Local Support Unit. Following schemes were prepared proposed:

|                               |        |         |
|-------------------------------|--------|---------|
| Hiring of Staff               | 2.00   | million |
| Provision of furniture etc    | 17.072 | million |
| Provision of basic facilities | 1.900  | million |

However in the light of observations by PSU, 2<sup>nd</sup> draft of the ASP is in process and will be revised with the consultation of District Nazim, respective council committees.

## Health Sector

### Introduction.

District Government Health Department is headed by Executive District Officer (Health) and is to look after health related curative and preventive measurements. There is well established health delivery net work through out the District ranging from Teaching Hospital to small Health out lets Dispensaries in rural settlements. Teaching Hospital i.e. Chandka Medical College Hospital, is situated in the heart of Larkana city and is attached with Chandka Medical College, Larkana functioning under the control of Provincial Government. The Larkana Institute of Nuclear Medicine and Radio therapy (LINAR) an institute of Atomic Energy Commission is also functioning.

The Health Department under the District Government consist of 02 Taluka Hospitals, 05 Rural Health Centers, 28 Basic Health Centers, 21 Dispensaries, 03 Maternity Homes, 01 Leprosy Centre and 01 Unani Shafa khan Total 61 in numbers are providing health facilities to the public of Larkana and the surrounding Districts Kambar, Shikarpur and Jacobabad because of Teaching Hospital.

Besides the government facilities, there are private medical centers in Larkana city. They are very costly. District Health Department is also running vertical programs of Expanded Programme on Immunization (EPI), Malaria control Programme, Tuberculosis Control Programme DOTS etc.

National Programme for Family Planning and Primary Health Care was also initiated in FY 1994 and is to pursue the women folk for family planning, treat ailing population at their door step and aware the; rural population about preventive measures to reduce health related problems through Local Lady Health Workers. The main objective is to reduce ;Infant Mortality rate, Maternal Mortality rate etc.

District Larkana consist of; 04 Talukas. Taluka wise health facilities are detailed as under:

| Name of Taluka | THQ       | RHC       | BHUs      | Maternity Homes | Govt. Dispensary | Unani Shafa khan | Leprosy Centre |
|----------------|-----------|-----------|-----------|-----------------|------------------|------------------|----------------|
| Larkana        | 0         | 0         | 07        | 01              | 06               | 01               | 01             |
| Ratodero       | 01        | 01        | 05        | 0               | 03               | 0                | 0              |
| Dokri          | 01        | 03        | 09        | 02              | 08               | 0                | 0              |
| Bakrani        | 0         | 01        | 07        | 0               | 04               | 0                | 0              |
| <b>Total</b>   | <b>02</b> | <b>05</b> | <b>28</b> | <b>03</b>       | <b>21</b>        | <b>01</b>        | <b>01</b>      |

District Health Department has taken various above stated steps to over come the health problems being facing by the public, even this, some of the health problems in the district are detailed as , High Infant Mortality rate, High Maternal Mortality Rate, Emergence of Leshmaniasis in the ;district, spreading of Hepatitis B, Low Immunization coverage, Low contraceptive Prevalence rate, Untrained Traditional Birth Attendants, Aids etc. The EDO Health is working hard to over come these problems.

District Government was allocated funds for FY 2005-06 as under:

|                      |                        |
|----------------------|------------------------|
| Salary component     | 161.931 Million        |
| Non Salary component | 27.250 Million         |
| <b>Total</b>         | <b>189.181 million</b> |

Under Development side, an amount of Rs.15.240 were allocated in FY 2005-06 with the 05 Schemes. Detailed as under:

|      |   |                  |
|------|---|------------------|
| i)   | Construction of Casualty Ward in THQ Dokri                        | Rs. 3.00 million |
| ii)  | Renovation of RHC Garhi Khuda Bux Taluka Ratodero                 | Rs. 2.00 “       |
| iii) | Construction of Govt. Dispensary at village Loungi Taluka Larkana | Rs. 1.800 “      |
| iv)  | Construction of GD at village Bosan Wada tal.Rat’dero             | Rs. 1.800        |
| v)   | Renovation of 10 BHU/Dispensary etc Distt. Larkana                | Rs. 6.640 “      |

#### **Sindh Devolved Social Services Programme 2004-05**

District Government allocated Rs.18.00 million to Health Sector from total grant of Rs. 45.361 million for the year 2004- 05. One scheme “ provision of lacking facilities in existing health institution including purchase of 06 Ambulances costing Rs.1.3 million each was approved for Rs.18.00 million. Detailed as under:

|    |   |               |
|----|---|---------------|
| a) | Revenue component   |               |
|    | 14.739  |               |
|    | i) Purchase of Ambulance  | 7.800 million |
|    | ii) Equipments  | 6.750         |
|    | iii) Multimedia/ computers  | 0.180         |
| b) | Capital/ Construction Component   | 3.261         |
|    | i) Construction of addl.Rooms at MCH Murad Wahan                                  | 1.087         |
|    | ii) Construction of addl. Rooms at MCH Bakrani                                    | 1.087         |
|    | iii) *Construction of addl. Rooms at Govt. Dispensary Lal Bux Shaikh taluka Dokri | 1.087         |
|    | <b>Grand Total Health sector</b>  | <b>18.00</b>  |

Annual Sector Plan along with PC. I were prepared and approved by the District Council as well Department Development Committees. Tenders for the Revenue component were invited and cancelled. Re-tendering is in process.

As for the Capital expenditure of Rs.3.261 are concerned, the Additional Rooms for Maternity Homes (03 in numbers) are complete, but have not been handed over to the Health Department.

### **Annual Sector Plan for 2005-06**

In line with SDSSP conditional grant, District Government with the identification from Council committee and District Nazim, 07 schemes for Rs.19.722 million were included in the Annual Sector Plan for 2005-06. Detailed as under:

|      |  |                   |
|------|--|-------------------|
| i)   | Establishment of Laboratories<br>At THQ Ratodero and Dokri   | Rs. 0.600 million |
| ii)  | Procurement of X- Ray machines for<br>02 BHUs Akil and Dhamrah and<br>02 RHC Gerello and Bangul Dero | Rs.3.200 “        |
| iii) | Provision of 25 KV Generators<br>At THQ, RHC , 07 ;numbers   | Rs.5.800          |
| iv)  | Purchase of equipments   | Rs.2.00 “         |
| v)   | Purchase of Ultra Sound machines   | Rs.0.650          |
| vi)  | Hiring of staff  | Rs.5.472 “        |
| vii) | Provision of Medicines.  | Rs. 2.00 million  |

1<sup>st</sup> Draft of ASP 2005-06 was submitted to PSU, the revised draft in the light of observations by PO (Health),SDSSP, is under process.

### **Focus on the Pro Poor Areas**

While identifying the schemes, the District Government in consultation with the public representative, focused rural areas of the District. Schools pertaining to rural areas/ villages of Taluka Larkana, Ratodero, Dokri and Bakrani were selected. While planning, it was planed that under SDSSP the pro poor areas will be given importance. Education in Dokri and Bakrani Talukas were very low side. Therefore the schemes were selected for these Talukas to enhance the quality of education and betterment of the pro poor areas.

In the Health Sector, Maternity Homes were selected in Taluka Larkana and Dokri, where additional rooms were constructed. Equipments were being provided to facilitate the pro poor area of rural.

### **Scheme Selection Criteria**

SDSSP stresses the participatory approach in every activity. While selecting the sectoral schemes. The consultation with local representatives, line departments, suggestion from upper and lower hierarchy were obtained. The respective EDOs in consultation with their deputies and council members, while analyzing the situation, the schemes were identified. After the scheme identification, annual sector plans were prepared and submitted for approval/ observations from the PSU.

### **Rationalization of Facilities.**

The steps were taken to finalize the schemes within the objectives and umbrella guidelines fixed by the SDSSP. The parameters conveyed such as no luxury items, scheme within 5.7 million, priority for re habilitation etc were strictly observed.

### **Planning and Budget Approval Process**

After devolution District Governments with self governance and autonomy and with the assistance and guidance of PSU through LSU, funds so received through Account IV, with the control of District Nazim and Taluka Nazims, with the assistance of EDOs, the schemes are being identified, selected, planned, approval from District/ Taluka council and by obtaining Administrative Approval, the finance and planning wing of the District Government, with District Coordination Officer as Principal Accounts Officer, made releases to the respective Drawing and Disbursement Officers. While utilizing the funds released by SDSSP for FY 2004-05, all the afore mentioned steps including tenders through Committees were observed/ finalized.

### **Gender Balancing**

While selecting the schemes, the District Government focused the Gender Balancing. Schemes for Maternity Homes (additional rooms ) were selected. Besides Ultra sound machines and other equipments were being provided, which provided facilities to the female patients in rural areas.

### **Monitoring Mechanism**

Under the SDSSP, the monitoring and Evaluation mechanism has been strengthened. To accomplish this, monitoring and Evaluation committees for each sector has been formed.

### **User Experience**

The SDSSP mechanism of objectives, implementation and achievements etc were discussed with the District Government Officials. The out come is very positive.

### **List of Annexure**