

Improve Participation, Linkages, and Public Accountability



Report on Third Tranche Action C-i

DGs have Increased Women Representation
in Budget and Social Sector Committees to at least 20%

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1. Back Ground

The Project Document of Sindh Devolved Social Services Programme (SDSSP) emphasizes on the Gender mainstreaming in the development planning cycle. Gender mainstreaming is also envisaged in the SLGO at different levels.

The third tranche action requires:

3.1- DGs have increased women representation in budget and social sector committees to at least 20%

Pursuing this condition MoU clearly defines the condition and bounds DGs to constitute their council committees in the true sprit of SLGO.

MoU para (5) defines;

Gender Mainstreaming: The Parties agree to take steps towards gender mainstreaming, giving priority to gender issues and needs in sector plans and also involving women in decision making by including women councilors on Budget, Accounts and Sector Committees formed under the Sindh Local Government Ordinance, 2001 and by following the provisions of GRAP.

In pursuance of fulfilling the condition DGs were contacted to constitute the council committees with women representation. DGs have complied with the MoU and have constituted council committees as per tranche condition requirement.

2. Constitution of council committees in Zila Councils:

SLGO provides legal provision to constitute and functionalize council monitoring committees as follow;

Section 138 of the Ordinance:

Monitoring by committees.

(1) The Monitoring committees elected by the Zila Council shall be responsible for monitoring the functioning of the offices of the District Government and preparing quarterly evaluation reports on the prescribed format.

(2) The Monitoring committees of Taluka Council and Town Council shall be responsible for monitoring the functioning of the offices of the Taluka Municipal Administration or

Town Municipal Administration and preparing quarterly evaluation reports on the prescribed format.

(3) The Monitoring committees of Union Council shall be responsible for monitoring the functioning of all offices of the District Government, Taluka Municipal Administration, Town Municipal Administration and Union Administration for delivery of services, within its area and preparing quarterly evaluation reports on the prescribed format.

(4) The reports referred to in sub-sections (1) to (3) shall, in particular, contain evaluation of the performance of each office in relation to -

- (a) achievement of its targets;
- (b) responsiveness to citizens' difficulties;
- (c) efficiency in the delivery of services; and
- (d) transparent functioning.

(5) The Monitoring committees shall submit their quarterly reports to the respective Councils, which may through a resolution require the respective Nazim to take necessary action.

(6) The Monitoring committees shall function without intruding and interfering in the day to day working of the offices of the local governments and shall not cause any harassment to the functionaries thereof, nor shall assume command and control of such offices.

(7) Notwithstanding any punishment provided in any law for the time being in force, any member of the Monitoring Committee violating the provisions of sub-sections

(5) and sub-section (6) shall be removed from the Monitoring Committee by the respective Council.

(8) Any functionary being aggrieved of any misbehavior, undue interference, harassment or misconduct by a member or members of a Monitoring Committee may report to the Ethics Committee of the concerned Council and may invoke disqualification proceedings against such member or members.

(9) The concerned Monitoring Committee may recommend to the competent authority the payment of bonuses or performance pay to the functionaries of the local governments in recognition of their efficient performance, subject to availability of funds for this purpose.

(10) The Monitoring Committee may identify inefficiency or corruption of functionaries of local governments and report to the concerned Nazim for appropriate action and remedial measures and the Nazim shall inform the concerned Council within thirty days of the action taken by him.

Section 29 of the Ordinance:

Functions and Powers of Executive District Officer

The functions and powers of the Executive District Officer shall be to-

Subsection (c) of Section 29: supply information to the Monitoring committees of the Zila Council and Union Councils;

Subsection (d) of Section 29: take appropriate corrective actions based on the information received from monitoring committees;

Section 39 of the Ordinance:

Functions and Powers of the Zila Council.

The functions and powers of a Zila Council shall be to-

Subsection (e) of Section 39: elect committees of the Zila Council for monitoring the performance of the District Government;

Subsection (f) of Section 39: ensure the Monitoring committees of the Zila Council perform their functions in a non-intrusive manner without interfering in the day to day working of the relevant offices of the District Government and do not assume a command and control role;

Subsection (g) of Section 39: review the Monitoring committees' quarterly reports on the performance of the District Government;

Section 67 of the Ordinance:

Functions and Powers of the Taluka Council.

The functions and powers of the Taluka Council shall be –

Subsection (vii) of Section 67: to elect Monitoring committees of the Taluka Council to monitor the working of the Taluka Municipal Administration and the provision of Municipal services;

Subsection (viii) of Section 67: to ensure that the Monitoring committees perform their functions in a non-intrusive manner without interfering in the day to day working of the relevant offices of the Taluka Municipal Administration and do not assume a command and control role;

Subsection (ix) of Section 67: to review the reports of the Monitoring committees and make appropriate recommendations to the Taluka Nazim;

Section 75 of the Ordinance:

Structure of the Union Administration:

Subsection (3) of Section 75: the Union Secretaries shall co-ordinate and facilitate in community development, functioning of the Union Committees and delivery of municipal services under the supervision of the Union Nazim.

Section 88 of the Ordinance:

Functions of Union Council:

The functions of the Union Council shall be to-

Subsection (k) of Section 88: elect Monitoring committees of the Union, each for municipal services, finance, public safety, health, education, literacy, works and services;

Subsection (o) of Section 88: review the performance of Union Administration and Union Monitoring committees.

3. COMPOSITION OF THE MONITORING COMMITTEES

3.1 Composition of the Taluka /Town Council Monitoring committees

- There shall be minimum three members to each Taluka/Town Monitoring Committee.
- One third of the Members of each Taluka/Town Monitoring Committee shall consist of reserved seats of women, peasants, workers and minority.
- The Taluka/Town Council will elect members of the Monitoring committees from its Council members.
- The term of the Monitoring committees is three years.
- The Monitoring committees may seek consultation from the Citizen Community Board (CCB), Village Councils/Neighbourhood Councils as provided in the Law.

3.2 Composition of the Zila Council Monitoring committees

- There shall be minimum three members to each Zila Monitoring Committee.
- One third of the Members of each Zila Monitoring Committee shall consist of reserved seats of women, peasants, workers and minority.
- The Zila Council will elect members of the Monitoring committees from its Council members.
- The term of the Monitoring committees is three years.
- The Monitoring committees may seek consultation from the Citizen Community Board (CCB), Village Councils/Neighbourhood Councils as provided in the Law.

4. ELECTIONS OF MONITORING COMMITTEES

The Council will elect monitoring Committees specified in the ordinance. These committees shall be responsible for monitoring the functioning of the offices of the District Government and preparing quarterly evaluation reports on the prescribed format. Constitution of Monitoring committees is through democratic process where council has the authority to elect members for the committees.

4.1 Election of Zila Monitoring committees

The Naib Zila Nazim will conduct the election of the Monitoring committees. The election of members shall be on the basis of each member of the council casting only one vote, in favor of anyone of the contesting candidates, for all the Monitoring committees through a secret ballot.

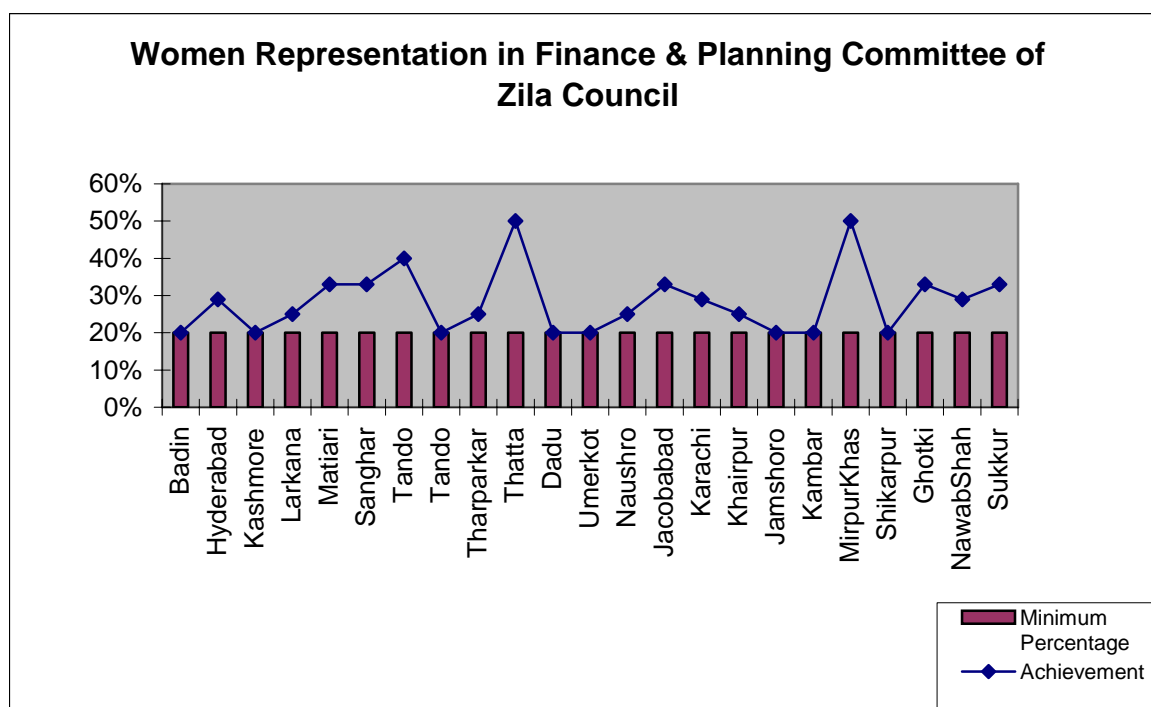
- Election of different committees will be held together at the Zila Council level.
- Member who obtains highest vote for the Monitoring committees would be the Chairman of the Monitoring committees.
- Members obtaining highest votes for the Monitoring committees would be the members of the Monitoring committees.
- The members of the Monitoring committees shall obtain vote of confidence from the Council members, after the completion of the first year.
- One Council member can only contest for one Monitoring committees.

- No Zila Council member can head more than one Monitoring committees.
- Council will decide, if need may be, holding of fresh elections for the Monitoring committees at the Zila level after completion of one year.
- In case of a need to elect fresh members for the existing Monitoring committees, the concerned Council can approve fresh elections to elect members for the Monitoring committees, after the completion of one-year period.

In pursuance of SLGO Zila councils were constituted in the council. Zila councils were guided to constitute the committees with women representation.

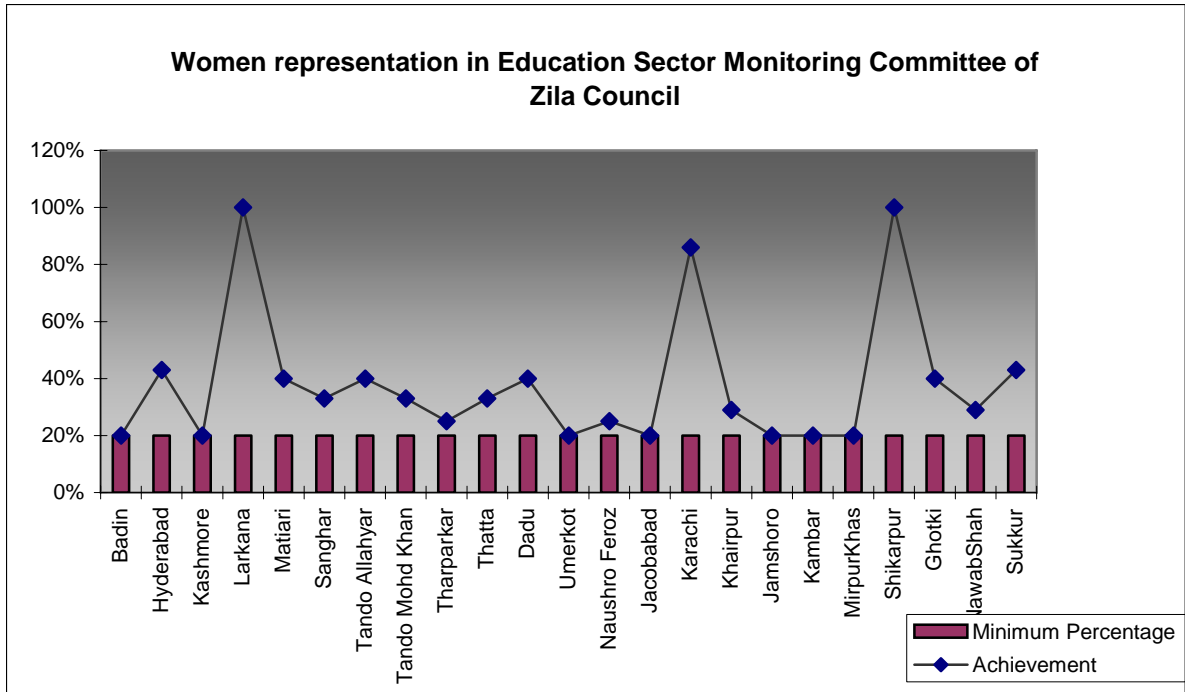
4.2 Women representation in Finance & Planning Committee of Zila Council:

Although the minimum percentage required was 20% but Zila councils have included more than minimum required no. of women representatives in the committees.



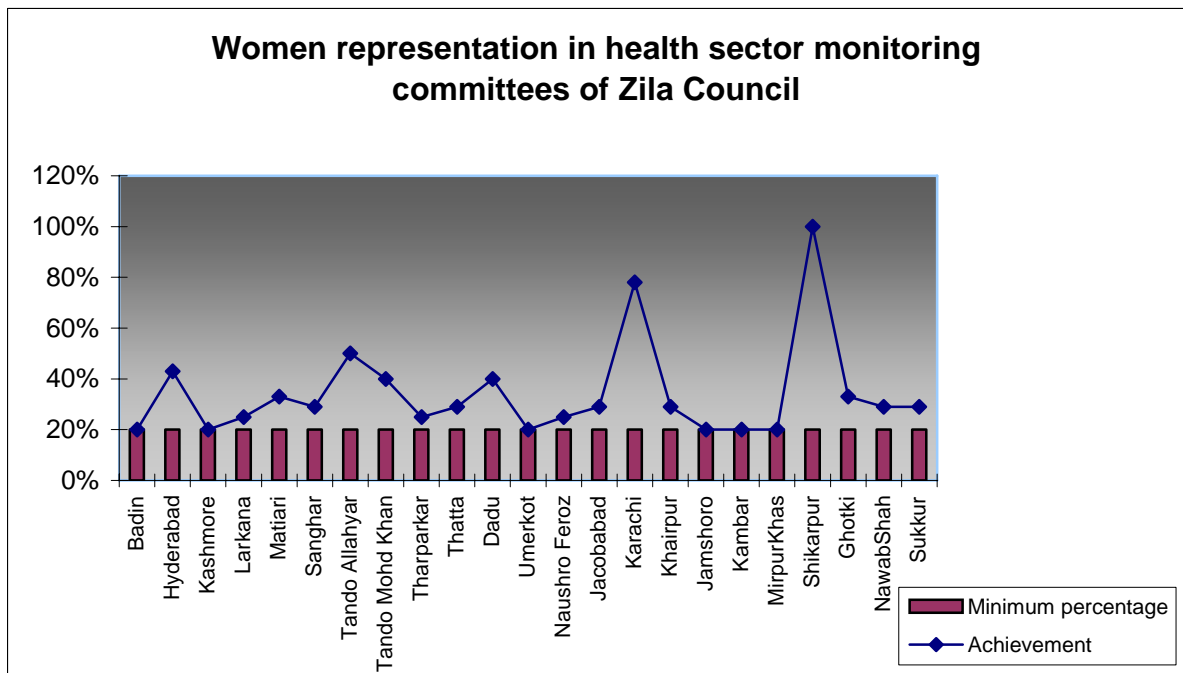
4.3 Women Representation in Education sector monitoring committee of Zila Council:

There is an increased no. of women representation in education sector monitoring committees of Zila councils. In some councils 100% members are nominated for this sector committee, that shows an increased acceptance of role of women in education sector.



4.4 Women Representation in health sector monitoring committees:

In health sector monitoring committees, all Zila councils have successfully included women members, and some Zila councils have even included more than 2 members, that also show a growing interest of acceptance of the role of women in health sector.



Women Representation in Monitoring Committees of Zila Councils

Tranche condition:

3.1- DGs have increased female representation in budget and social sector committees to at least 20%.

Sr	Name of District	Notification Number	Dated	Total Number of members Finance & Planning Women member in Finance & Planning committee	Percentage	Total Number of members in Education committee	Women member in Education committee	Percentage	Total Number of members in Health committee	Women member in Health committee	Percentage
1	Badin	NZN/BDN/11/of2006	10/2/2006	5	20%	5	1	20%	5	1	20%
				Mrs.Bachan			Mrs,Fahmidah Mushtaque Memon		Mrs.Hanifan Ansari		
2	Hyderabad	ZCHZ (Sectt.Z)488	1/3/2006	7	29%	7	3	43%	7	3	43%
				Ms.Sajida Baloacj			Ms.Rana Siddiqui		Dr.Rakhshan dah Mogheez		
				Ms.Parveen Akhtar Lodhi			Ms.Zahida Memon		Ms.Ishrat Pasha		
							Ms.Naseema Khan		Ms.Naseema Khan		
3	Kashmore	340	10/5/2006	5	20%	5	1	20%	5	1	20%
				Mst.Piyari			Ms.Benazir		Mst.Piyari		
4	Larkana	AOC/ZCL/365 470 of 21/7/2006	19/4/2006	4	25%	4	4	100%	4	1	25%
				Ms.Kulsum Soomro			Aapa Khursheed Khtyan. Ms.Iqbal bano Dr.Shabana Ms.Yasmeen		Mst.Ghulam Faima Aarejo		

5	Matuari	ZNN/111/2006	22-03-2006	6	2	33%	5	2	40%	6	2	33%
				Mst.Amna Khoso. Mst.Shaheen Unar			Mst.Firdous Anjum Abro Mst.Razia Banu Kaka			Mst.Firdous Anjum Abro Mst.Amna Khoso		
6	Sanghar	CO/SGR/33/2006	1/3/2006	6	2	33%	6	2	33%	7	2	29%
				Ms.Seema Iqbal Mst.Naheed			Ms.Yasmeen Ms.Tahira Khatoon			Ms.Shahzadi Ms.Seema		
7	Tando Allahyar	ZNNTA/(85-136)	13-03-2006	5	2	40%	5	2	40%	4	2	50%
		NZN/TAR/389-94	24-7-2006	Mrs.Waheeda Memon			Mrs.Waheeda Memon			Mrs.Waheeda Memon		
				Miss.Qaiser Parveen			Miss.Qaiser Parveen			Mrs.Razia Ali Hassan		
8	Tando Mohd Khan	21/ZCS/TMK	9/3/2006	5	1	20%	3	1	33%	5	2	40%
				Ms.Chutaan			Ms.Fahmeeda Khaskheli			Ms.Khatoo Malah Ms.Shabana		
9	Tharparkar	NZN/TPR/1131/of 2006	17-4-2006	4	1	25%	4	1	25%	4	1	25%
				Mst Urfi Begum			Ms.Fatima Chahcro			Mst.Hasnat		
10	Thatta	DCO/Estt./20/21/6072/2006	30.8.2006	4	2	50%	6	2	33%	7	2	29%
				Ms.Hameeda Qureshi			Ms. Rehana Baloach			Ms.Saba Iqbal		
				Ms.Rehana Baloach			Ms.Mehtab Akbar Khumbati			Ms.Khatija		
11	Dadu	S.Z.C/DU/-106	30-3-3006	5	1	20%	5	2	40%	5	2	40%
				Mst.Wazeeran			Mst.Abida Qamar Mst.Jahan Bano			Mst.Imamzadi Shaikh. Ms.Rashida Qambrani		
12	Umerkot	Ref.14 Zila Naib Nazim DG Umerkot	18-01-2006	5	1	20%	5	1	20%	5	1	20%

				Dr.Rubi Dharam Das			Mst.Farzana		Dr.Farzana			
13	Naushro Feroz	CO/ZC/1011/2006	20-7-2006	8	2	25%	8	2	25%	8	2	25%
				Mrs.Fehmida Chandio			Ms.Najma Nargis Dehraj		Mst.Shakila Vistro			
				Ms.Tasleem Kausar			Mrs.Sultana Khaskheli		Mst.Saima Zafar			
14	Jacobabad	Ref.DG -Zila Council Jacobabad	13-05- 2006	6	2	33%	5	1	20%	7	2	29%
				Mrs.zubeda Mrs.Naheed Akhtar soomr			Mrs.Naheed Akhtar soomro		Mrs.Parveen Wagho Mrs.Naheed Akhtar soomr			
15	Karachi	DO/CS/287/2006	17-04- 2006	7	2	29%	7	6	86%	9	7	78%
				Ms.Itrat Akhtar Ms.Shabana Shabab			Mrs.Nasreen Pir Bux. Ms.Sabira Begum,Ms.Sha meem,Ms.Isht a Jehan,Ms.Sham eemAra,Ms.Sab ira Khaton		Dr.Nighat Shakeel. Ms.Shagufta Ms.AqeelaM s.ShahJehan Begum Ms.Lubna Haleem Ms.Bilquees Ms.Yasmeen			
16	Khairpur	Naib Zila Nazim 837 &840	29-05- 2006	8	2	25%	7	2	29%	7	2	29%
				Mst.Sikandar Khatoon Mst.Jamiat Khatoon			Ms. Manzooran Nizamani Ms.Haseena		Ms.Farah Naz Chandio Ms.Shazia Phulpoto			
17	Jamshoro	ZCS/committees/169 of 2006	30-05- 2006	5	1	20%	5	1	20%	5	1	20%
				Mst.Naseem Shoukat			Mst.Aneela Rizwan		Mst.Maryam Chahan			

18	Kambar	NZN/KsK/2006/183	10/7/2006	5	1	20%	5	1	20%	5	1	20%
				Dr.Shabzar Begum			Mst.Anwar Begum			Mst.Zafroz Begum		
19	MirpurKhas	Resolution No.2 dated.9.6.1006	9.6.2006	4	2	50%	5	1	20%	5	1	20%
				Mst.Nabeela Mst.Naheed			Mrs.Mehmoodah			Mst.Hawa Jarwar		
20	Shikarpur	Minutes council session	11.5.2005	5	1	20%	9	9	100%	9	9	100%
				Mst.Mehurn nisa								
21	Ghotki	ZCG/M/-86	26.8.2006	6	2	33%	5	2	40%	6	2	33%
				Mst.Alam Khatoon			Mst.Rukhsana			Mst.Rubina Tanveer		
				Mst.Haroon			Mst.Mamni Begum			Mst.Amna		
22	NawabShah	CO/ZC/NWS/802	13.3.2006	7	2	29%	7	2	29%	7	2	29%
				Ms.Zahida Parveen			Ms.Marvi Chandio			Ms.Anwar Begum		
				Ms.Haleema n			Ms.Zahida Parveen Jamali			Ms.Iffat Rabab zardari		
23	Sukkur	ZNN/C/DGS/154-161	15.8.2006	6	2	33%	7	3	43%	7	2	29%
				Mst.Ghazala Shaheen			Mst.Rukhsana Soomro			Mst.Ghazala Anjum		
				Mst.Ghazala Mangrio			Mst.Sabira Begum			Mst.Farzana Shafi		
							Mst.Ghazala Shaheen					

4.6 Election of Taluka/Town Monitoring committees

As per SLGO the Naib Taluka/Town Nazim will conduct the election of the Monitoring committees.

The election of members shall be on the basis as specified in the Ordinance. Each member of the council will cast a vote, in favor of any one of the contesting candidates of the Monitoring committees through a secret ballot.

- Election of different committees, including Monitoring committees will be held separately (one committee at a time), at the Taluka/Town Council level.
- Member who obtains highest vote for the Monitoring committee would be the Chairman of the Monitoring committee.
- Members obtaining maximum votes for the Monitoring committee would be the members of the Monitoring committee.
- The members of the Monitoring committees shall obtain vote of confidence from the Council members, after the completion of the first year.
- One Council member can contest for different committees.
- One Council member can head different committees, including Monitoring committees, if voted for by the Taluka/Town Council members.
- Council will decide, if need may be for holding fresh elections for the Monitoring committees at the Taluka/Town level.
- In case of a need, to elect fresh members for the existing Monitoring committees, the concerned Council can approve elections, to elect members for the Monitoring committees, after the completion of one-year period.

4.7 Constitution of council committees in TMAS:

Women representation in Zila councils have had a trickle down effect on Taluka monitoring committees. Although this was not the requirement for TMAs under this project condition but TMAs were also encouraged to constitute council committees with women representation. Following table shows the factual position of Taluka monitoring committees with women representation.

Status of women members in council committees in TMAs															
S. #:	District / TMA	I&S/Budget Development	Health	Education	Parks & Fire brigade	Tax & Regulation	Anti Encroachment	Katchi Abadi & Other	Workshop & Elec/DSSP	Finance	Account	Water Supply & Sanitation	Akhilqiyat/ Ethics	Insaf/ Monitoring	Total
	Badin														
1	Badin		2	2		1						2	1		8
2	Matli				1						1		1	1	4
3	S F Rahu		1											3	4
4	Talhar										1	1		1	3
5	Tando Bago													1	1
	Dadu														
6	Dadu	1								1	1			3	6
7	Johi										1		1	3	5
8	K N Shah														Nil

9	Mehar														Nil
	Ghotki														
10	Daharki														Nil
11	Ghotki														Not Formed
12	Khangarh							1							1
13	Mirpurmathelo														Nil
14	Ubauro	2													2
	Hyderabad														
15	Hyderabad City	2	2		2	2	2	2	2	2		2	2		22
16	Hyderabad Rural	1			2		3			1		2	1		11
17	Latifabad	2	2								2			2	8
18	Qasimabad										1			3	4
	Jacobabad														
19	Ghari Khairo													2	2
20	Jacobabad													2	2
21	Thull						1				1			2	4
	Jamshoro														
22	Kotri					1					1	1		1	4
23	Manjhand														Nil
24	Sehwan Sharif	1									1			1	3
25	Thano Bula Khan		1	1			1				1			1	5
	Karachi														
26	Baldia	2	1		2			2			1	1			9
27	Bin Qasim	1	1	1		1	1	1	1		1			2	10
28	Gadap	2	2								2			2	8
29	Gulberg							2		1	1		1	1	6
30	Gulshan-e-Iqbal			3	1						1			2	7
31	Jamshed Town		1	1			2							2	6
32	Keamari				1			2				2			5
33	Korangi	2	2	1	1	3				2			1		Nil
34	Landhi		1							1	1			1	4
35	Liaqatabad													1	1
36	Lyari			1			1	6				1		1	10
37	Malir													2	2
38	New Karachi			2			2	4		1					9
39	North Nazimabad						1								1
40	Orangi				1			3		1				1	6
41	Saddar				5			2						1	8
42	Shah Faisal Colony		1	1	1						1	1		1	6
43	SITE							1							1
	Kashmore														
44	Kandhkot		1	1				3							5
45	Kashmore													1	1
46	Tangwani		1	1				3							5
	Khairpur														
47	Faiz Gunj														Nil
48	Gambat														Nil
49	Khairpur	1	2	3			1				1			3	11

50	Kingri					2				2			7	11
51	Kotdiji					4				4				8
52	Nara					1							1	2
53	Sobhodero							1		1		1	2	5
54	Thari Mirwah		2	2									2	6
Larkana														
55	Bakrani	1	1	1						1				Nil
56	Dokri									1				1
57	Larkana		1	1		3							1	6
58	Ratodero					1				1			4	6
Matari														
59	Hala										1			1
60	Matari	2				1				1			4	8
61	Saeedabad	1								1		1	2	5
Mirpurkhas														
62	Digri													Nil
63	Hussain Bux Muree													Nil
64	Jhudo													Nil
65	K.G.Muhammad													Nil
66	Mirpurkhas													Yet to form
67	Sindhri	1							1					2
Nausheroferoze														
68	Bhiria	1	1	1		1				1	1		2	8
69	Kandiario					1							2	3
70	Mehrabpur					1							2	3
71	Moro	1	1	1		1				1	1		2	8
72	Nausheroferoze			1		1				1			3	6
Nawabshah														
73	Daur	1	1	1		1	1			1			2	8
74	Doulatpur					1							2	3
75	Nawabshah							1						1
76	Sakrand					2				1				3
Sanghar														
77	Jam Nawaz Ali	1				1			1	1			2	6
78	Khipro	1	1						1					3
79	Sanghar												1	1
80	Shahdadpur												1	1
81	Sinjhero									1			1	2
82	Tando Adam	1							1					2
Shahdadkot														
83	Kambar					1				1			1	3
84	Miro Khan												1	1
85	Naseerabad	1								1			1	3
86	Qabo Saeed Khan												1	1
87	Sujawal Junejo							2					2	4
88	Shahdadkot												1	1
89	Warah									1			3	4
Shikarpur														

90	Ghari Yasin						2						2	
91	Khanpur		1	1			1	1					1	5
92	Lakhi	1					1	4		1	1		1	9
93	Shikarpur								1					1
Sukkur														
94	New Sukkur						1						1	2
95	Pano Akil						1						1	2
96	Rohri						1						1	2
97	Saleh Pat													Nil
98	Sukkur City			3				3						6
Tando Allahyar														
99	Chambar												1	1
100	Jando Mari												2	2
101	Tando Allahyar						2			2	2		2	8
T. M.Khan														
102	Bulri Shah Karim					1	1			1	1		1	5
103	T.G. Hyder													Nil
104	T. M Khan	1	1	1	3		1	1		1		2	1	12
Tharparkar														
105	Chacharo	1								1	1		2	5
106	Diplo												2	2
107	Mithi	1					2			1	1			5
108	Nagarparker	1					2			1	1			5
Thatta														
109	Ghorabari	1								1				2
110	Jati									1			1	2
111	Mirpur Bathoro									1			1	2
112	Mirpur Sakro		1				1			1	1		2	6
113	Sujawal	1	1	1			1			1			2	7
114	Shah Bander		1							1			1	3
115	Thatta	1	1				1						1	4
Umerkot														
116	Kunri													Nil
117	Pithoro		1	1			1			1		2	1	7
118	Samaro		2				1	2		1				6
119	Umerkot	1	1	1	1	1			2		1	2	1	11

ANNEXURE LIST

Annexure No.	Zila Council Notification	Notification / correspondence ref. No
1	Zila Council Badin	<u>NZN/BDN/11/of2006</u>
2	Zila Council Hyderabad	<u>ZCHZ(Sectt.Z)488</u>
3	Zila Council Kashmore	<u>340</u>
4	Zila Council Larkana	<u>AOC/ZCL/365</u> <u>470 of 21/7/2006</u>
5	Zila Council Matiari	<u>ZNN/111/2006</u>
6	Zila Council Sanghar	<u>CO/SGR/33/2006</u>
7	Zila Council Tando Allahyar	<u>ZNNTA/(85-136)</u>
8	Zila Council Tando Mohd Khan	<u>NZN/TAR/389-94</u> <u>21/ZCS/TMK</u>
9	Zila Council Tharparkar	<u>NZN/TPR/1131/of 2006</u>
10	Zila Council Thatta	<u>DCO/Estt./20/21/6072/2006</u>
11	Zila Council Dadu	<u>S.Z.C/DU/-106</u>
12	Zila Council Umerkot	<u>Ref.14 Zila Naib Nazim DG Umerkot</u>
13	Zila Council Naushro Feroz	<u>CO/ZC/1011/2006</u>
14	Zila Council Jacobabad	<u>Ref.DG -Zila Council Jacobabad</u>
15	Zila Council Karachi	<u>DO/CS/287/2006</u>
16	Zila Council Khairpur	<u>Naib Zila Nazim 837 &840</u> <u>20</u>
17	Zila Council Jamshoro	<u>ZCS/committees/169 of 2006</u>

18	Zila Council Kambar	<u>NZN/KsK/2006/183</u>
19	Zila Council MirpurKhas	<u>Resolution No.2 dated.9.6.1006</u> <u>2</u>
20	Zila Council Shikarpur	<u>Minutes council session</u>
21	Zila Council Ghotki	<u>ZCG/M/-86</u>
22	Zila Council NawabShah	<u>CO/ZC/NWS/802</u>
23	Zila Council Sukkur	<u>ZNN/C/DGS/154-161</u>